# Draft 2025-26 Operating Budget

# CAO Commentary

Fiscal 2025-26 represents a serious challenge to Town of Kentville finances. Pressures have been building over several years that cannot continue to be ignored or deferred.

Significant portions of Town infrastructure are reaching the point of needing to be overhauled or replaced. Until that happens, maintenance costs will dramatically increase. Notably, the Regional Sewer system is at capacity with significant demand for further capacity from both industry and housing. Our arena and pool have effectively reached the ends of their useful lives. Many high traffic streets require resurfacing, particularly along highway 1 and in the industrial park. The Kings Transit fleet has largely aged out requiring major repairs. Supply chain issues make replacement a several month process.

Climate change has put extra pressure on our storm water infrastructure that will require extra maintenance and capital investment. Housing demand is driving development and permitting activity higher than has been seen in many years. Inflation has put pressure on staffing costs as seen in recent collective bargaining agreements.

There also has not been a practice of putting aside sufficient funds in capital reserves to aid with infrastructure renewal. Doing so over a prolonged period reduces reliance on debt financing and the related interest costs. With the implementation of Deed Transfer Tax to help fund capital reserves, we are approaching a reasonable allocation to the capital reserve for 2025-26.

On the revenue side, a number of sources are flatlined under older agreements and senior government freezes. While there is assessment growth, it has not been enough to keep up with rising costs. Front end costs to allow development typically take two years or more to start returning increased assessment and tax revenues. The biggest pressure on tax revenue has been the provincially imposed cap on residential assessment. Without the cap, an additional **\$3 million** of tax revenue would be available to address the current shortfall and put significant funds in reserve to renew or replace our infrastructure, not to mention providing extra tax relief to lower income households.

We have also done some comparative analysis of how our existing rates compare with other Nova Scotia Towns using a number of criteria. These are displayed on the following page. In each case, Kentville has very attractive rates for both the residential and commercial sectors. In the first two tables, the lowest rates are Towns that were receiving significant dividends from investments in wind farms. Those dividends are being significantly lowered due to appeals to the UARB by Nova Scotia Power. In the third example, Kentville has the lowest rates in the comparison.

	<b>Residential</b>	<b>Commercial</b>
<u>All Towns (25)</u>		
Low	1.13	2.65
Mean	1.71	4.06
Median	1.69	4.16
High	2.40	5.58
<170km Downt	<u>own Hfx (15)</u>	
Low	1.32	3.26
Mean	1.71	3.94
Median	1.79	4.07
High	2.13	4.55
Municipal Polic	<u>ce (5)</u>	
Low	1.43	3.30
Mean	1.74	4.17
Median	1.84	4.45
High	1.90	4.55

Kentville could implement a moderate tax rate increase without adversely affecting its competitive advantage.

Staff is not recommending that the full anticipated deficit be funded by a tax increase. We first want to provide you the information as to what it will cost to provide the planned level of services to the ratepayers. We will highlight where there are planned changes in services and where there may be projects that could be cancelled or delayed to ease the anticipated shortfall.

We will also try to answer your questions or cost out suggested alternatives before we meet again to consider final recommendations.



# TOWN OF KENTVILLE 2025-2026 DRAFT OPERATING BUDGET Overview

The 2024 municipal election introduced a new Town Council comprising both returning and new members. In response, Council is deliberating the establishment of a comprehensive strategic plan to set priorities that will inform future budgets. Consequently, the current fiscal year is designated as a transitional period for budget purposes.

### Budget Focus and Strategic Investments

The 2025–2026 Draft Operating Budget emphasizes maintaining existing programs and services while making targeted investments to:

- **Capturing Future Development Opportunities**: Investing in the planning department which will have the potential to enhance future tax revenues.
- **Growing Recreation Programs**: Extending Nature Kids and Summer Day programs to meet demand.
- Addressing Requests of Council: Incorporating items previously draft and were set for consideration within the 2026 budget cycle.
- **Minimizing the Impact of Police Service Turnover**: Implementing measures to mitigate the impact of staff turnover and associated costs within the Police Service.

This approach ensures continuity of services while laying the groundwork for strategic advancements in the upcoming budget years.

## Alignment with Sustainability Goals

Our Integrated Community Sustainability Plan outlines economic, social, cultural, and environmental sustainability goals. Achieving these objectives requires intentional consideration within our operating and capital budgets. Additionally, Town expenditures and revenue sources are influenced by broader regional, national, and global circumstances.

Over the past year, Council has identified specific operational priorities, which management has addressed within the draft budget. Together, these factors have shaped our recommended investments to sustain and enhance programs and services for the Town's residents and businesses.

### **Financial Overview**

The draft 2025–2026 Operating Budget demonstrates our commitment to transparency by presenting anticipated revenue sources and expenditures, resulting in a projected deficit.

- **Operating Expenditures**: \$19,269,354 (an increase of \$1,916,038 or 11%)
- **Operating Revenues**: \$18,475,100 (an increase of \$1,121,784 or 6.5%)

This budget reflects our dedication to maintaining high-quality services, programs, and support for residents and property owners.

## **Overall Budget Development**

The Town is preparing for growth. Investments in planning over the last two budget cycles demonstrate our commitment to positioning the Town for success. Engaging with diverse community groups, listening to and collaborating with residents, and resourcing Council and Administration have allowed for strategic priorities to be advanced. This progress was made possible through investments embedded in prior budgets.

Our draft 2025–2026 Operating Budget, along with its companion Approved Capital Investment Plan, focuses on sustainability. Sustainability of our workforce, infrastructure, processes, capital reserves, and open park spaces and recreation facilities have directed our budget recommendations. Strategic investments are evident within the budget to gather expert opinions to guide future investments in key areas: land use planning, recreation master plan, human resource management, and accessibility plan.

The operating budget integrates Council's Capital Investment Plan funding priorities through the sustainment of reserves.

## **Budget Development Process**

Leadership developed program/service requirements for the 2025–2026 fiscal year, including projected staffing complements, materials, supplies, and purchased services. Budget managers generated expense and revenue/recovery budget requirements based on the prior five-year average expenditure and revenue levels, along with the prior year operating budget, 2024–2025 forecast, and preliminary 2024–2025 actual results. This historical data serves as a reliable predictor for future adjustments, accounting for one-time items and targeted new spending (e.g., inflation, growth).

## **Tax Rates and Revenue Projections**

Tax rates remain at 2024–2025 levels as Council considers strategies to address the shortfall in tax revenues relative to anticipated expenditures. The 2025 assessment roll released by Property Valuation Services Limited identified a more modest change in assessed property values, contributing to a 4.0% increase (compared to 9.6% in the prior year) in overall tax revenue for the Town.

## **Budget Priorities**

The draft operating budget continues to prioritize:

- Maintaining staff positions embedded in the prior year operating budget.
- Addressing inflationary pressures related to compensation and goods and services.
- Responding to external commitments to other organizations for which we have agreements to resource.
- Maintaining transfers to reserve funds for the Capital Investment Plan and preparing for future/unexpected expenditures.

These priorities aim to maintain high-quality services, programs, and support for residents and property owners.

- 1. Provision of briefing note and attached 2025 2026 Draft Operating Revenue and Expenditures Summary and People FTE Analysis by Program.
- 2. Presentation of 2025-2026 Draft Operating Budget at a Special Council meeting May 21, 2025.
- 3. Response to Council queries regarding content during the Special meeting and afterwards as required.
- 4. Presentation of draft 2025-2026 balanced Operating Budget at a subsequent Special Council Meeting.
- 5. Approval of a 2025-2026 Operating Budget and tax rates.

	Town	n Of Kentville			
Ventail le	Ope	erating Fund			
ARKATHOLINAM	•	dget 2025-2026			
	Unaudited	2024-2025	2025 - 2026	Change	% Change
		Approved Budget	Draft Budget	Year over Year	Year over Year
REVENUES	2024 2025 Actual	Approved budget	Diale Dauget		
TAXES	\$ 13,695,077	\$ 13,382,793	\$ 14,422,341	\$ 1,039,548	7.8%
Assessable Property	13,302,991	13,348,809	13,887,671	538,862	4.0%
Business Property	31,993	31,984	32,670	686	2.1%
Other	359,213	-	500,000	500,000	0.0%
Special Assessments	880	2,000	2,000	-	0.0%
PAYMENTS IN LIEU OF TAXES	569,364	583,150	569,364	(13,786)	-2.4%
Federal and Agencies	390,774	405,050	390,774	(14,276)	-3.5%
Provincial and Agencies	178,590	178,100	178,590	490	0.3%
SERVICES PROVIDED TO OTHER GOV'T	154,547	237,063	228,810	(8,253)	-3.5%
Local Government	97,455	97,596	98,253	656	0.7%
Provincial Government	57,093	139,467	130,557	(8,910)	-6.4%
SALES OF SERVICES	1,206,279	1,270,100	1,270,630	530	0.0%
Agencies	1,206,279	1,270,100	1,270,630	530	0.0%
UNCONDITIONAL TRANSFERS	451,295	400,633	450,128	49,495	12.4%
Province	451,295	400,633	450,128	49,495	12.4%
CONDITIONAL TRANSFERS	270,951	156,357	183,094	26,737	17.1%
Federal	20,764	15,702	13,594	(2,108)	-13.4%
Other	15,000	4,500	34,500	30,000	666.7%
Province	235,187	136,155	135,000	(1,155)	-0.8%
OTHER REVENUE-OWN SERVICES	1,472,595	1,323,220	1,350,733	27,513	2.1%
Fines, Fees, Permits	56,602	41,700	46,700	5,000	12.0%
Interest and Penalties	358,526	198,000	200,000	2,000	1.0%
Other	44,927	44,400	41,400	(3,000)	-6.8%
Rentals	352,540	379,120	402,633	23,513	6.2%
Return on Investments	660,000	660,000	660,000	-	0.0%
TOTAL REVENUES	\$ 17,820,108	\$ 17,353,316	\$ 18,475,100	\$ 1,121,784	6.5%

Kentrille	Ope Draft Bu	n Of Kentville erating Fund Idget 2025-2026			
	Unaudited 2024 - 2025 Actual	2024-2025 Approved Budget	2025 - 2026 Draft Budget	Change Year over Year	% Change Year over Year
EXPENDITURES					
GENERAL ADMINISTRATION	\$ 2,490,421	\$ 2,396,829	\$ 2,457,522	\$ 60,693	2.5%
General Administration	2,170,578	2,054,810	2,160,100	105,290	5.1%
Legislative	319,843	342,019	297,422	(44,597)	-13.0%
PROTECTIVE SERVICES	4,627,468	4,674,095	5,021,205	347,110	7.4%
Debt Charges	2,557	3,052	2,120	(932)	-30.5%
Emergency Measures and Other	224,850	169,800	212,205	42,405	25.0%
Fire Protection	987,644	990,309	1,052,596	62,287	6.3%
Law Enforcement	146,918	144,407	148,279	3,872	2.7%
Police-Core Program	3,128,498	3,190,648	3,412,349	221,701	6.9%
Police-Sales of Service	137,001	175,879	193,656	17,777	10.1%
TRANSPORTATION SERVICES	3,019,320	2,884,222	3,035,079	150,857	5.2%
Common Services	1,440,846	1,500,682	1,482,448	(18,234)	-1.2%
Debt Charges	105,429	59,819	62,411	2,592	4.3%
Other Transportation	128,157	100,000	100,000	-	0.0%
Public Transit	374,055	383,321	422,420	39,099	10.2%
Road Transportation	970,833	840,400	967,800	127,400	15.2%
ENVIRONMENTAL HEALTH SERVICES	507,303	758,644	815,993	57,349	7.6%
Solid Waste Collection and Recycling	507,303	758,644	815,993	57,349	7.6%
PUBLIC HEALTH	60,175	-	-	-	-
Public Health and Welfare	60,175	-	-	-	-
ENVIRONMENTAL DEVELOPMENT	756,503	878,228	989,704	111,476	12.7%
Other Community Development	479,951	507,776	502,856	(4,920)	-1.0%
Planning and Zoning	276,552	370,452	486,848	116,396	31.4%
RECREATION AND CULTURAL	1,932,560	2,043,663	2,308,055	264,392	12.9%
Administration	781,074	775,592	859,376	83,784	10.8%
Cultural	140,983	139,935	141,184	1,249	0.9%
Debt Charges	60,356	41,325	44,645	3,320	8.0%
Facilities	934,308	958,981	1,037,345	78,364	8.2%
Other Programmes (net)	15,838	127,830	225,505	97,675	76.4%
EDUCATION	2,101,476	2,102,100	2,324,456	222,356	7.4%
FINANCING AND TRANSFERS	2,113,362	1,615,535	2,317,340	701,805	43.4%
Debt Charges	849,670	849,670	874,040	24,370	2.9%
Allowances	-	-	18,000	18,000	0.0%
Reserves	(51,000)		-	51,000	-100.0%
Transfers to Allowances and reserves	1,411,713	1,060,565	1,552,500	491,935	46.4%
Transfers From Allowances and reserves	(97,021)		(127,200)		-47.8%
TOTAL EXEPNDITURES	\$ 17,608,588	\$ 17,353,316	\$ 19,269,354	\$ 1,916,038	11.0%
SURPLUS (DEFICIT)	\$ 211,520	\$ (0)	\$ (794,254)	\$ (794,254)	



## TOWN OF KENTVILLE 2025-2026 Proposed Operating Budget PEOPLE - FTE Analysis by Program

	Prior Year	Current Year	Change
	Approved FTE	Proposed FTE	Increase
	Budget	Budget	(Decrease)
GENERAL ADMINISTRATION			
Legislative	7.00	7.00	-
General Administration (includes IT & Finance)	9.12	9.12	-
Town Hall	1.50	1.50	-
PROTECTIVE SERVICES			
Police- Core Program	21.00	21.58	0.58
Police- Sales of Service	3.80	3.80	-
Law Enforcement	2.04	2.04	-
ENGINEERING AND PUBLIC WORKS SERVICES			
Administration	4.00	4.00	-
Work Crew	10.26	10.26	-
ENVIRONMENTAL DEVELOPMENT			
Planning and Zoning	2.00	3.00	1.00
Other Community Development	1.17	1.17	-
RECREATION AND CULTURAL			
Administration	7.00	6.00	(1.00)
Facilities	4.60	5.60	1.00
Seasonal temporary <sup>1</sup>	10.52	10.12	(0.40)
Total Full Time Equivalents (FTEs)	84.01	85.19	1.18

<sup>1</sup>The number of new hires related to the seasonal temporary addition is 42 people.

Explanation of Change	FTE
People Investment	
Police- Constable (Cadet Program)	1.00
Recruitment Strategy – Sponsor a local individual to attend the Academy in exchange for a	
return-of-service commitment, with the goal of improving long-term staff retention	
Vacancy Factor	(0.42)
Planning Services	
Extend the temporary Planner/Development Officer position to support strategic priority planning and zoning activities over the next five years.	1.00
Recreation Facilities and Programmes	
Summer day camps extended by 3 weeks as part of Council priority programming	(0.40)
Summer outreach reduced by 2 weeks	
3 additional pool staff hired to support seasonal operations	
1 new parks staff position added to assist with watering and maintenance	
Launch of a new cohort of "Nature Kids", the 10-month before and afterschool program focused	
on outdoor learning	

#### Change in FTE

	Town Of <b>K</b>	Centville			
Verateille	Operatin	g Fund			
VINNING	Proposed Budg	0			
	Detail by C	ategory			
		2024-2025			
DEVENUES.	Unaudited	Approved	2025 - 2026	Change	% Change
REVENUES	2024 - 2025 Actual	Budget	Proposed Budget	Year over Year	Year over Year
TAXES		\$ 13,382,793	\$ 14,422,341		7.8%
Assessable Property	13,302,991	13,348,809	13,887,671	538,862	4.0%
Residential	8,712,944	8,754,744	9,299,071	544,327	6.2%
Commercial property	3,613,455	3,642,400	3,603,584	(38,816)	-1.1%
Resource	56,936	57,222	77,661	20,439	35.7%
Fire Area Rate (KVFD)	339,512	333,828	351,348	17,520	5.2%
Fire Protection Area Rate (Hydrant)	421,798	422,315	414,250	(8,065)	-1.9%
Economic Development levy	158,346	138,300	141,758	3,458	2.5%
Business Property	31,993	31,984	32,670	686	2.1%
Assessment Act- Farm property acreage	584	584	595	11	1.9%
Based on revenue (Bell Canada)	31,409	31,400	32,075	675	2.1%
Deed Transfer Tax	359,213	-	500,000	500,000	
Special Assessments	880	2,000	2,000	-	0.0%
PAYMENTS IN LIEU OF TAXES	569,364	583,150	569,364	(13,786)	-2.4%
Federal and Agencies	390,774	405,050	390,774	(14,276)	-3.5%
Provincial and Agencies	178,590	178,100	178,590	490	0.3%
SERVICES PROVIDED TO OTHER GOVERNMENT	154,547	237,063	228,809	(8,254)	-3.5%
Local Government	97,455	97,596	98,253	656	0.7%
Recreation- Kings County	50,058	\$50,200	\$50,060	(140)	-0.3%
Cultural- Kings County	47,396	47,396	48,193	796	1.7%
Provincial Government -Protective Services	57,093	139,467	130,557	(8,910)	-6.4%
SALES OF SERVICES	1,206,279	1,270,100	1,270,630	530	0.0%
Own Agencies and Property Owner	1,206,279	1,270,100	1,270,630	530	0.0%
General Government -Administration	170,652	153,100	175,880	22,780	14.9%
General Government -Finance	14,977	11,000	-	(11,000)	-100.0%
Protective services-Police	500,109	530,800	517,650	(13,150)	-2.5%
Recreation- Operations	1,994	-	, _	-	
Public works - Administration	221,438	244,700	234,200	(10,500)	-4.3%
Public works - Operations	44,021	41,500	43,100	1,600	3.9%
Public works - Water	179,209	181,600	188,400	6,800	3.7%
Public works - Sanitary Sewer	73,881	102,700	106,600	3,900	3.8%
Public works - Capital	-	3,600	3,700	100	2.8%
Public works - Street Sweeper Rental	-	1,100	1,100	-	
UNCONDITIONAL TRANSFERS	451,295	400,633	450,128	49,495	12.4%
Province	451,295	400,633	450,128	49,495	12.4%
CONDITIONAL TRANSFERS	270,951	156,357	183,094	26,737	17.1%
Federal	20,764	150,557	13,594	(2,108)	-13.4%
Federal-Canada Summer Jobs	10,640	10,640	6,594	(4,046)	-38.0%
Federal-CDN. Parks & Recreation Assoc.	10,124	5,062	7,000	1,938	38.3%
	15,000	4,500	34,500	30,000	666.7%
Other	151801				

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	Pro	posed Budg	-		5				
		Detail by	-		-				
				2024-2025					
	L	naudited		Approved	20	25 - 2026		Change	% Change
REVENUES	2024	- 2025 Actual		Budget	Prop	osed Budget	Yea	ar over Year	Year over Year
OTHER REVENUE-OWN SERVICES		1,472,595		1,323,220		1,350,733		27,513	2.1%
Fines, Fees, Permits		56,602		41,700		46,700		5,000	12.0%
Interest and Penalties		358,526		198,000		200,000		2,000	1.0%
Other		44,927		44,400		41,400		(3,000)	-6.8%
Rentals		352,540		379,120		402,633		23,513	6.2%
General		31,220		40,620		36,633		(3,987)	-9.8%
Recreation		321,320		338,500		366,000		27,500	8.1%
Return on Investments		660,000		660,000		660,000		-	0.0%
TOTAL REVENUES	\$	17,820,108	\$	17,353,316	\$	18,475,100	\$	1,121,783	6.5%

EXPENDITURES	Unaudited YTD 2024-2025 Actual	Approved Budget 2024-2025	Proposed Budget 2025-2026	Change Year over Year	% Change Year over Year
ADMINISTRATION Legislative	2,490,421 319,843	2,396,829 342,019	2,457,522 297,422	60,693 (44,597)	2.5% -13.0%
Mayor Remuneration	53,789	53,583	55,592	2,009	3.7%
Mayor Expense	7,333	10,000	9,284	(716)	-7.2%
Council Remuneration	177,875	177,193	183,836	6,643	-7.2%
Council Benefits	22,013	20,243	22,994	2,751	13.6%
Council Expense	22,013	20,243	19,716	(4,284)	-17.9%
Council Other	37,477	57,000	6,000	(51,000)	-89.5%
General Administration	2,018,400	1,921,285	2,023,029	101,744	5.3%
Remuneration	916,774	749,424	783,613	34,189	4.6%
Benefits	160,682	153,774	174,208	20,434	13.3%
Vacation and Sick Leave Accrued Expense	48,244	75,000	75,000		0.0%
Allowance for Doubtful Accounts	(1,619)	3,000	3,000	-	0.0%
Heritage Society Building	17,131	19,596	19,806	210	1.1%
Information Technology	313,551	353,389	349,121	(4,268)	-1.2%
Operations Expense	372,477	368,240	412,950	44,710	12.1%
Advertising and promotion	5,871	7,500	7,500	-	0.0%
Bank charges	11,638	10,000	11,000	1,000	10.0%
Consulting fees	27,974	50,000	70,000	20,000	40.0%
Convention and travel	17,244	12,000	15,000	3,000	25.0%
Dues and fees	12,796	12,000	12,000	-	0.0%
Equipment lease	6,401	5,300	6,000	700	13.2%
Expenses-CAO	10,309	7,000	7,000	-	0.0%
Insurance	45,766	33,340	48,950	15,610	46.8%
Legal and audit	137,794	150,000	150,000	10,010	0.0%
Other administration	43,120	24,000	28,500	4,500	18.8%
Postage	10,076	10,000	10,000	4,500	0.0%
Stationary and office supplies	15,662	15,000	15,000	-	0.0%
Tax collection expense	34	600	500	(100)	-16.7%
Telephone	25,764	25,000	25,000	(100)	0.0%
Training	2,028	6,500	6,500	_	0.0%
Programmes	183,481	190,574	197,715	7,141	3.7%
Grant-Contingency	21,000	21,000	26,000	5,000	23.8%
Reduced taxes-Section 69/69A	14,283	16,750	16,750	5,000	0.0%
Reduced taxes Section 71	55,374	60,000	60,000	_	0.0%
Transfers to Assessment Services (PVSC)	92,824	92,824	94,965	2,141	2.3%
Debt Charges	7,680	8,288	7,616	(672)	-8.1%
General Administration - Common Services	152,179	133,525	137,071	3,546	2.7%
Remuneration	85,506	79,342	82,223	2,881	3.6%
Benefits	16,349	14,928	17,287	2,359	15.8%
Operations - Building	99,671	85,855	86,761	906	1.1%
Operations - Benefits	131	600	600	-	0.0%
Internal Allocation	(49,479)	(47,200)	(49,800)	(2,600)	5.5%
PROTECTIVE SERVICES	4,627,468	4,674,095	5,021,205	347,110	7.4%
Police-Core Program	3,128,498	3,190,648	3,412,349	221,701	6.9%
Remuneration-Administration	479,773	475,785	478,599	2,814	0.6%
Remuneration-Police Service	1,685,834	1,718,429	1,866,908	148,479	8.6%
Benefits	390,217	381,978	436,240	54,262	14.2%

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	Unaudited YTD	Approved Budget	Proposed Budget	Change	% Change
EXPENDITURES	2024-2025 Actual	2024-2025	2025-2026	Year over Year	Year over Year
Operations - General	159,923	160,980	165,039	4,059	2.5%
Benefits - Uniforms	51,953	42,000	42,000	-	0.0%
Internal Allocation	-	10,012	10,012	-	0.0%
Occupancy - Police Building	54,871	60,074	60,925	851	1.4%
Operations - Communication	102,421	112,100	123,500	11,400	10.2%
Operations - Programmes	70,345	76,000	76,000	-	0.0%
Operations - Technology	47,064	60,500	60,500	-	0.0%
Operations - Vehicle	86,098	92,790	92,626	(164)	-0.2%
Emergency Measures and Other	224,850	169,800	212,205	42,405	25.0%
Emergency Measures - Expense	21,401	19,300	19,300	-	0.0%
Emergency Measures - Remuneration	287	-	-	-	0.0%
Emergency Measures Organization	33,323	16,300	16,300	-	0.0%
Other Protective Services	169,839	134,200	176,605	42,405	31.6%
Fire Protection	987,644	990,309	1,052,596	62,287	6.3%
Fire Fighting	573,484	576,059	638,346	62,287	10.8%
Transfer To KVFD Area Rate	333,024	333,828	351,348	17,520	5.2%
Transfer To KVFD Operating Fund	240,460	242,231	286,998	44,767	18.5%
Water supply & hydrants	414,160	414,250	414,250	-	0.0%
Law Enforcement	146,918	144,407	148,279	3,872	2.7%
Remuneration	94,196	102,033	101,790	(243)	-0.2%
Benefits	21,394	15,024	19,489	4,465	29.7%
Operations - Other	31,394 31,328	<b>27,350</b>	<b>27,000</b>	(350)	-1.3%
By Law Enforcement Officer	51,520	350	27,000	(350)	-100.0%
•	-		-	(350)	
Legal & Audit	11,533	10,000	10,000	-	0.0%
Prosecution Grant-Seniors Safety	14,795 5,000	12,000 5,000	12,000 5,000	-	0.0% 0.0%
Police-Sales of Service	137,001	175,879	193,656	17,777	10.1%
Remuneration	119,356	155,247	165,909	10,662	6.9%
Benefits	17,645	20,632	27,747	7,115	34.5%
Debt Charges	2,557	3,052	2,120	(932)	-30.5%
TRANSPORTATION SERVICES	3,019,320	2,884,222	3,035,079	150,857	5.2%
Common Services	1,440,846	1,500,682	1,482,448	(18,234)	-1.2%
Remuneration - Administration	373,988	354,784	368,638	13,854	3.9%
Remuneration - Work Crew	787,137	877,337	915,477	38,140	4.3%
Benefits	236,350	230,193	249,341	19,148	8.3%
Operations - General	227,391	172,052	81,365	(90,687)	-52.7%
Operations - Benefits	8,330	7,000	7,500	500	7.1%
Internal Allocation	(624,013)	(559,500)	(559,500)	-	0.0%
Common Services	-	21,000	21,000	-	0.0%
Occupancy - Public Works Building	64,561	55,212	53,598	(1,614)	-2.9%
Operations - Communications	5,975	4,000	4,000	-	0.0%
Operations - Vehicles and Equipment	361,127	338,604	341,029	2,425	0.7%
Other Transportation	128,157	100,000	100,000	-	0.0%
	120,207	200,000	100,000		0.070
Kentville Water Commission Work	109,017	80,000	80,000	-	0.0%

	Unaudited YTD	Approved Budget	Proposed Budget	Change	% Change
EXPENDITURES	2024-2025 Actual	2024-2025	2025-2026	Year over Year	Year over Year
	-				
Public Transit	374,055	383,321	422,420	39,099	10.29
Kings Point To Point	21,452	21,500	13,851	(7,649)	-35.69
Kings Transit Authority	352,603	361,821	408,569	46,748	12.99
Road Transportation	970,833	840,400	967,800	127,400	15.29
Street Repairs	226,913	165,000	241,400	76,400	46.39
Sidewalk Repairs	3,158	7,000	7,000	-	0.0
Storm Sewer	103,946	90,000	115,000	25,000	27.8
Snow and Ice Removal	275,482	230,000	245,000	15,000	6.5
Street Lighting	180,275	185,000	185,000	-	0.0
Street Signs	93,216	70,000	80,000	10,000	14.3
Other Programmes	52,395	58,400	59,400	1,000	1.7
Street Cleaning	35,449	35,000	35,000	-	0.0
Debt Charges	105,429	59,819	62,411	2,592	4.39
ENVIRONMENTAL HEALTH SERVICES	- 507,303	758,644	815,993	57,349	7.6
Solid Waste Collection and Recycling	507,303	758,644	815,993	57,349	7.6
Landfill	465,961	715,044	772,393	57,349	8.0
Landfill Contract-Kings County	6,600	6,600	6,600	-	0.0
Valley Waste Resource Management					
Agreement	459,361	708,444	765,793	57,349	8.1
Solid Waste Collection & Disposal	41,342	43,600	43,600	-	0.0
PUBLIC HEALTH	60,175	-	-	-	0.0
Housing	60,175	-	-	-	0.09
ENVIRONMENTAL DEVELOPMENT	756,503	878,228	989,704	111,476	12.79
Community Development and Planning and					
Zoning					
Other Community Development	364,339	407,795	398,792	(9,003)	-2.2
Operations - General	2,322	7,500	6,500	(1,000)	-13.3
Community Development	180,202	197,315	213,275	15,960	8.1
Natural Resources Development	9,632	7,500	11,000	3,500	46.7
Promotions	137,170	123,673	116,448	(7,225)	-5.8
Tourism - Remuneration	5,391	20,000	22,615	2,615	13.1
Tourism - Consulting	-	21,000	5,000	(16,000)	-76.2
Tourism - Programmes	10,031	8,700	5,500	(3,200)	-36.8
Debt Charges	19,591	22,107	18,454	(3,653)	-16.5
Planning and Zoning	392,164	470,433	590,912	120,479	25.6
Remuneration	240,551	294,961	393,839	98,878	33.5
Benefits	41,727	42,664	58,010	15,346	36.0
Operations - General	109,886	132,808	139,063	6,255	4.7
RECREATION AND CULTURAL	1,932,560	2,043,663	2,308,055	264,392	12.9
Administration	781,074	775,592	859,376	83,784	10.8
Remuneration	481,138	543,434	497,257	(46,177)	-8.5
Benefits	99,176	103,423	108,349	4,926	4.80
Benefits - Temp Staff	21,941	2,800	917	(1,883)	-67.3
Operations - General	119,056	121,872	188,070	66,198	54.30
Internal Allocation	-	(69,600)	-	69,600	-100.09

	Detait	by Outegoing			
	Unaudited YTD	Approved Budget	Proposed Budget	Change	% Change
EXPENDITURES	2024-2025 Actual	2024-2025	2025-2026	Year over Year	Year over Year
Operations - Vehicles and Equipment	59,763	73,663	64,783	(8,880)	-12.1%
Cultural Buildings and Facilities	140,983	139,935	141,184	1,249	0.9%
Library	42,800	42,800	42,800	-	0.0%
Debt Charges	98,183	97,135	98,384	1,249	1.3%
Debt Charges	60,356	41,325	44,645	3,320	8.0%
Recreation Programmes - Swimming Pool	18,380	32,000	43,632	11,632	36.4%
Remuneration	46,860	54,400	65,717	11,317	20.8%
Benefits	2,556	5,600	5,915	315	5.6%
Operations	983	2,000	4,000	2,000	100.0%
Revenue	(32,019)	(30,000)	(32,000)	(2,000)	6.7%
Recreation Programmes - Nature Kids and					
Summer Day Camp	(39,232)	12,000	6,523	(5,477)	-45.6%
Remuneration	105,268	128,000	191,017	63,017	49.2%
Benefits	9,408	12,000	17,191	5,191	43.3%
Operations - General	12,258	22,500	15,000	(7,500)	-33.3%
Revenue	(166,165)	(150,500)	(216,685)	(66,185)	44.0%
Recreation Programmes - Summer Outreach	34,130	53,000	45,850	(7,150)	-13.5%
Remuneration	30,156	47,200	39,312	(7,888)	-16.7%
Benefits	3,016	4,800	3,538	(1,262)	-26.3%
Operations - General	957	7,000	3,000	(4,000)	-57.1%
Revenue	-	(6,000)	-	6,000	-100.0%
Recreation Programmes - Other	2,561	30,831	29,500	(1,331)	-4.3%
Programmes - Other Expense	48,397	40,000	50,000	10,000	25.0%
Programme - Seniors	10,312	-	-	-	
Programmes - Other Revenue	(60,223)	(30,000)	(45,000)	(15,000)	50.0%
Community Events- Expenses	13,496	15,000	20,000	5,000	33.3%
Community Events - Revenue	(339)	(2,000)	(500)	1,500	-75.0%
Programmes - Spike Fund	315	-	-	-	0.0%
Programmes - Sport Activation	(9,396)	7,831	5,000	(2,831)	-36.1%
Recreation Facilities	788,331	810,880	863,117	52,237	6.4%
Recreation Centre	57,383	61,100	59,800	(1,300)	-2.1%
Remuneration and Expense	33,557	32,100	33,800	1,700	5.3%
Operations - General	23,826	29,000	26,000	(3,000)	-10.3%
Swimming Pool	31,156	34,200	27,000	(7,200)	-21.1%
Swimming Pool- Remuneration	-	2,200		(2,200)	-100.0%
Swimming Pooll- Material and Supplies	8,445	6,000	3,000	(3,000)	-50.0%
Swimming Pool - Chemicals and Supplies	11,417	13,000	11,000	(2,000)	-15.4%
Swimming Pool - Operations Other	11,294	13,000	13,000	-	0.0%
Tennis Courts	740	2,000	5,000	3,000	150.0%
Tennis Courts - Other Costs	740	1,500	1,500	-	0.0%
Tennis Courts - Repairs & Maintenance	-	500	3,500	3,000	600.0%
Arena	410,154	415,480	423,647	8,167	2.0%
Arena - Remuneration	176,884	132,046	136,887	4,841	3.7%
Arena - Internal Allocation	(34,400)	10,400	11,033	633	6.1%
Arena - Benefits	36,834	29,953	29,973	20	0.1%

	Unaudited YTD	Approved Budget	Proposed Budget	Change	% Change
EXPENDITURES	2024-2025 Actual	2024-2025	2025-2026	Year over Year	Year over Year
Arena - Operations Benefits	6,878	5,000	6,000	1,000	20.0%
Arena - Operations Building	176,089	182,831	183,504	673	0.4%
Arena - Operations General	14,852	15,250	16,250	1,000	6.6%
Arena - Operations Equipment	33,018	40,000	40,000	-	0.0%
Parks	288,896	298,100	347,670	49,570	16.6%
Parks - Remuneration	94,981	76,500	99,320	22,820	29.8%
Parks - Benefits	6,277	8,500	26,034	17,534	206.3%
Parks - Operation Other	166,747	192,200	200,250	8,050	4.2%
Other - Internal Allocation	20,892	20,900	22,066	1,166	5.6%
Parks Division and trees	145,977	148,101	174,228	26,127	17.6%
Remuneration	115,571	142,101	119,945	(22,156)	-15.6%
Benefits	7,942	-	31,642	31,642	0.0%
Operations - General	4,801	6,000	1,000	(5,000)	-83.3%
Parks - Remuneration	52,864		21,641	21,641	0.0%
Other - Internal Allocation	(35,200)	-	-	-	0.0%
Recreation Programmes	-	-	100,000	100,000	0.0%
Recreation Programmes - Grants	-	-	100,000	100,000	0.0%
EDUCATION	2,101,476	2,102,100	2,324,456	222,356	10.6%
Transfer to AVRCE	2,101,476	2,102,100	2,324,456	222,356	10.6%
FINANCING AND TRANSFERS	- 2,113,363	1,615,535	2,317,340	701,805	43.4%
Allowances	-	-	18,000	18,000	0.0%
Reserves	(148,021)	(294,700)	(127,200)	167,500	-56.8%
From -OP Reserve-Election	(51,000)	(51,000)	-	51,000	-100.0%
OP Reserve - surplus	(97,021)	(243,700)	(127,200)	116,500	-47.8%
Debt Charges	849,670	849,670	874,040	24,370	2.9%
Transfers To Reserves	1,411,713	1,060,565	1,552,500	491,935	46.4%
Transfer	1,334,713	945,565	1,437,500	491,935	52.0%
To: Operating Reserve	237,400	207,465	199,400	(8,065)	-3.9%
To: Public Works Equipment Reserve	315,000	315,000	315,000		0.0%
To: General Capital Reserve	782,313	423,100	923,100	500,000	118.2%
Capital From Revenue - Police	77,000	115,000	115,000	-	0.0%
TOTAL EXPENDITURES	17,608,589	17,353,316	19,269,354	1,916,038	11.0%
IVIAL LAFENDITURES	17,000,009	17,353,310	19,209,304	1,910,030	11.0%

Town of Kentville Draft Operating Budget 2025-2026

Prepared by Wanda Matthews, CPA CA Director of Finance



<u>Guiding Principles</u> Sustainability

Growth

Cost Effectiveness

Affordability



The starting point for creating a department budget

- Considering their present mandate
- Determining the requirements to fulfil their mandates
- Resourcing the requirements both staffing and expenditures

Goal –Sufficient revenue stream to meet priorities and mandate with stable base (mill) tax rates

# Challenges

- Tax rate stagnation
- CPI impacts
  - Declining annual CPI in some areas
  - Smaller general inflationary pressures on expenses
  - Reduced CAP percentage increase
- Collective agreements
- Infrastructure condition
- Impact of climate change
- Impact of unpredictable world markets and increasing tariffs
- Minimal reserves to address volatility in housing markets and program demands
- Absence of strategic plan to inform budget
- Operational plans where available inform the budget
- Long range plans are not reflective of current state



# Proposed Operating Budget 2025-2026

By Program Area and Type of Expenditure



Revenues and Expenditures

	2024-2025	2025-2026	Change \$ Ch	ange %
TOTAL REVENUE	17,353,316	18,475,100	1,121,784	6.5%
TOTAL EXPENDITURE	17,353,316	19,269,354	1,916,038	11.0%



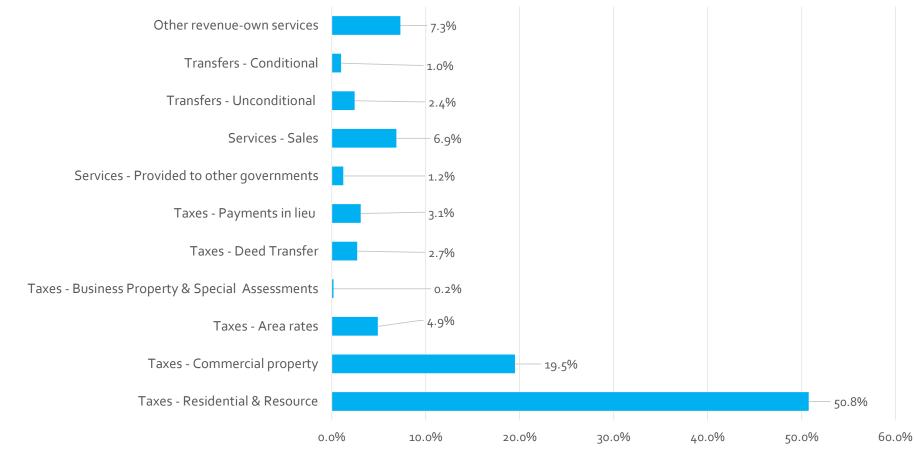
# REVENUE STREAMS

Revenues	Basis of Budget
CAP Rate - CPI driven	1.5% Increase (3.2 % PY)
Base (Mill) Tax rates	Static at FY 23-24 rates for Draft 1
Payments In Lieu of Taxes	Estimated based on FY 2025 actual
Sales of Services	FY 2025 adjusted for inflationary costs embedded in program costs
Return on Investments & Interest	Estimate less than FY 2025 actual and commitments due to market conditions
Transfers Unconditional Conditional Transfers	Actual provided by DMAH Estimated based on confirmed commitments Contingency for recreation grants at 60% PY



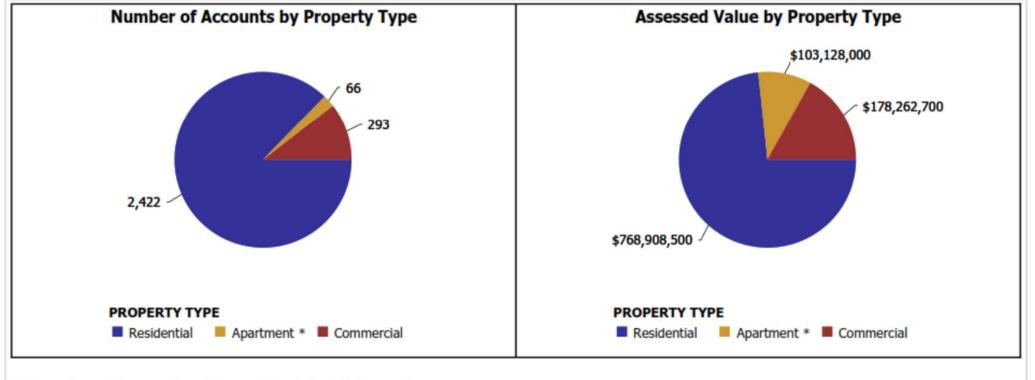
		Town Of	f Ke	entville					
Kentrille	Operating Fund								
A BREATH OF FRESH AIR	I	Draft Budge	et 2	2025-2026					
	I	Unaudited		2024-2025		2025 - 2026		Change	% Change
	2024	4 - 2025 Actual	Ар	proved Budget		Draft Budget	Yea	ar over Year	Year over Year
REVENUES									
TAXES	\$	13,695,077	\$	13,382,793	\$	14,422,341	\$	1,039,548	7.8%
PAYMENTS IN LIEU OF TAXES		569,364		583,150		569,364		(13,786)	-2.4%
SERVICES PROVIDED TO OTHER GOVERNMENTS		154,547		237,063		228,810		(8,253)	-3.5%
SALES OF SERVICES		1,206,279		1,270,100		1,270,630		530	0.0%
UNCONDITIONAL TRANSFERS		451,295		400,633		450,128		49,495	12.4%
CONDITIONAL TRANSFERS		270,951		156,357		183,094		26,737	17.1%
OTHER REVENUE-OWN SERVICES		1,472,595		1,323,220		1,350,733		27,513	2.1%
TOTAL REVENUES	\$	17,820,108	\$	17,353,316	\$	18,475,100	\$	1,121,784	6.5%

# 2025/2026 Revenue as a % of Total





# **Assessment Year 2025**



\* Properties with more than three self contained living units



# **Assessment Year 2025**

# Residential Dwelling Assessment and CAP Overview:

	Average Assessed Value	Average Taxable Assessed Value	# of Properties	# of Properties Eligible for CAP	% of Accounts Capped
Residential Dwelling	\$350,838	\$248,270	2,050	1,816	89%
Condo (Unit)	\$254,250	\$189,800	6	4	67%

Assessed Value reflects market value as of a specific point in time (base date).

Taxable Assessed Value is used to calculate property taxes and includes eligible Capped Assessments.



# Property Assessment & Market Overview Assessment Year 2025

Properties and Assessment Overview:

	Filed Year: 2025	Filed Year: 2024	Change \$	Change %
				-
All Residential Assessed Value	\$871,144,400	\$765,089,900	\$106,054,500	13.86%
Total Residential Taxable Assessed Value	\$652,017,300	\$613,279,700	\$38,737,600	6.32%
Total Residential Taxable Assessed Value not eligible for the CAP	\$221,872,100	\$198,744,700	\$23,127,400	11.64%
Total Residential Taxable Assessed Value eligible for the CAP         66%	\$430,145,200	\$414,535,000	\$15,610,200	3.77%
Total Resource Taxable Assessed Value	\$5,440,200	\$4,006,900	\$1,433,300	35.77%
Total Residential Exempt Assessed Value	\$2,449,900	\$2,387,800	\$62,100	2.60%
All Commercial Assessed Value	\$179,154,800	\$182,609,300	(\$3,454,500)	-1.89%
Total Commercial Taxable Assessed Value	\$123,301,600	\$123,967,200	(\$665,600)	-0.54%
Total Commercial Exempt Assessed Value 31%-	\$55,853,200	\$58,642,100	(\$2,788,900)	-4.76%

Assessed Value reflects market value as of a specific point in time (base date).

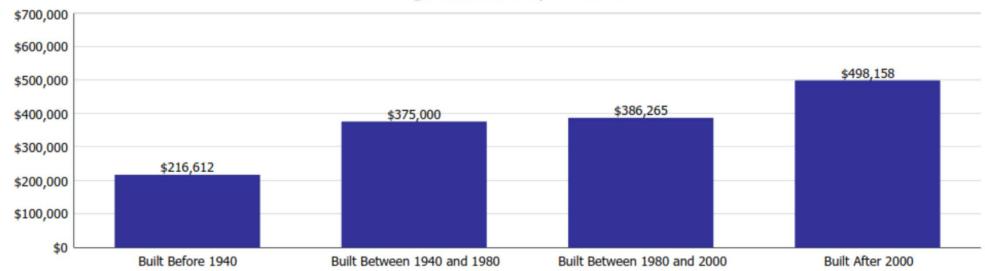
Taxable Assessed Value is used to calculate property taxes and includes eligible Capped Assessments.



# **Assessment Year 2025**

#### Residential dwelling sales by year built:

	Number of Sales	Average Sales Price
Built Before 1940	8	\$216,612
Built Between 1940 and 1980	8	\$375,000
Built Between 1980 and 2000	44	\$386,265
Built After 2000	31	\$498,158



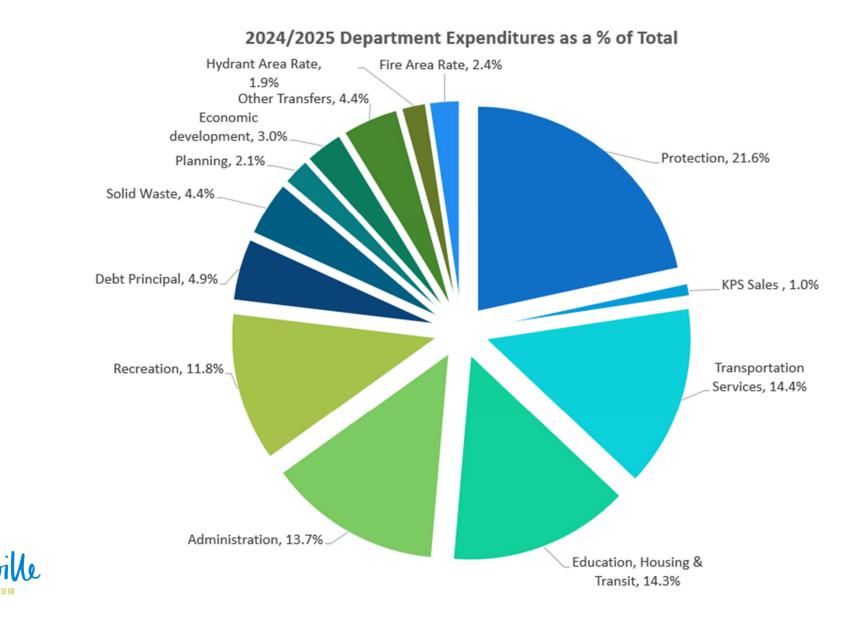
# Average Sales Price By Year Built

Revenues
and
Expenditures

	2024-2025	2025-2026	Change \$ Ch	ange %
TOTAL REVENUE	17,353,316	18,475,100	1,121,784	6.5%
TOTAL EXPENDITURE	17,353,316	19,269,354	1,916,038	11.0%



Town Of Kentville Operating Fund Draft Budget 2025-2026									
A BREATH OF TRESH AIK			-						
	ι	Jnaudited		2024-2025		2025 - 2026		Change	% Change
	2024	- 2025 Actual	Арр	proved Budget	I	Draft Budget	Ye	ar over Year	Year over Year
EXPENDITURES									
GENERAL ADMINISTRATION	\$	2,490,421	\$	2,396,829	\$	2,457,522	\$	60,693	2.5%
PROTECTIVE SERVICES		4,627,468		4,674,095		5,021,205		347,110	7.4%
TRANSPORTATION SERVICES		3,019,320		2,884,222		3,035,079		150,857	5.2%
ENVIRONMENTAL HEALTH SERVICES		507,303		758,644		815,993		57,349	7.6%
PUBLIC HEALTH		60,175		-		-		-	-
ENVIRONMENTAL DEVELOPMENT		756,503		878,228		989,704		111,476	12.7%
RECREATION AND CULTURAL		1,932,560		2,043,663		2,308,055		264,392	12.9%
EDUCATION		2,101,476		2,102,100		2,324,456		222,356	7.4%
FINANCING AND TRANSFERS		2,113,362		1,615,535		2,317,340		701,805	43.4%
TOTAL EXPENDITURES	\$	17,608,588	\$	17,353,316	\$	19,269,354	\$	1,916,038	11.0%



# Assumptions: People

People	Basis of Budget
Benefits Employers Share Group Benefits CPP, EI, WCB	Rates as of: April 1, 2025 January 1, 2025
Remuneration increases	<ul> <li>Negotiated contract changes and Council approved non-union changes</li> <li>Increments by individual where known</li> </ul>
Recruitment and Retention	Increasing staffing costs to recruit in demand roles Training and learning investment maintained to support succession planning and retention
Vacancy -Contingency	Police cadet position budgeted for expected start date



# FTE Changes by Program

	2024-2025 Approved FTE Budget	2025-2026 Proposed FTE Budget	Change Increase (Decrease)
GENERAL ADMINISTRATION			
Legislative	7.00	7.00	0.00
CAO Office, Town Hall and Finance/IT	10.62	10.62	0.00
PROTECTIVE SERVICES			
Police and Law Enforcement	23.04	23.62	0.58
Sales of Service	3.80	3.80	0.00
TRANSPORTATION SERVICES			
Common services	4.00	4.00	0.00
Work Crew	10.26	10.26	0.00
ENVIRONMENTAL DEVELOPMENT			
Planning and zoning	2.00	3.00	1.00
Community Development	1.17	1.17	0.00
RECREATION AND CULTURAL			
Administration	7.00	6.00	(1.00)
Facilities	4.60	5.60	1.00
Seasonal staff	10.52	10.12	( 0.40)
Total FTE	84.01	85.19	1.18



# Assumptions: Expenditures

Type of Expenditure	Basis of Budget
Inflationary pressures	Estimated by program area based on actual 24-25, 5-year average and/or adjusted for CPI
Council Agreements and Joint Boards	Estimated based on negotiated funding formulas or contractual agreements
Debt	Principal and interest assumes capital expenditures from Approved CIP 2026-2030 level
Programming	Maintain 24-25 levels Additions identified to support growing operations
Recreation Programming	Reflects programming shared previously with Council



# Mandatory Payments and Debt

Mandatory	2024-25	2025-26	Change \$	Change %
Education	2,102,100	2,324,456	222,356	10.6%
Assessment	92,824	94,965	2,141	2.3%
Debenture principal	849,670	874,040	24,370	2.9%
Debenture and short				
term borrowing interest	128,591	129,246	655	0.5%
Total	3,173,185	3,422,707	249,522	7.9%



External Commitments and Partnerships

Commitments	2024-25	2025-26	Change \$	Change %
Prosecution	12,000	12,000	-	0.0%
Library	42,800	42,800	-	0.0%
Inspections/911	137,500	179,905	42,405	30.8%
REMO	14,500	14,500	-	0.0%
REN	27,015	27,015	-	0.0%
KDCL	138,300	141,760	3,460	2.5%
Public transit	361,821	408,569	46,748	12.9%
Fire Operating	242,231	286,998	44,767	5.2%
Kings Point to Point	21,500	13,851	(7,649)	-35.6%
Valley Waste	715,044	772,393	57,349	8.0%
Fire Area Rate	333,828	351,348	17,520	10.6%
Hydrant Area rate	414,250	414,250	_	0.0%
Total	2,460,789	2,665,389	204,600	8.3%





People Inflationary Pressures	559,187
APA Contract -Prior Year Adjustment	15,518
Staff turnover and reclassification	(46,199)
Increments and Benefit Rate	193,075
Cost of Living Adjustment per contract	258,320
People Investment - Core Areas <sup>1</sup>	
Police Service	85,274
<ul> <li>Vacancy factor adjustment</li> </ul>	(35,815)
Planning	89,014

Expenditure Cost Drivers	CHANGE
Non - Recurring Expenditures/ Savings	25,500
Climate Action Plan - Costs net of grant revenue	17,500
Needed to get access to future grants operating and capital	
AVMBA request for grant	100,000
Recreation Master Plan - Request of previous Council	100,000
Human Resource Needs Assessment	20,000
Election 2024 - Reduction of budget in Administration/IT	(87,000)
Stormwater management master plan	(100,000)
Arena - facility conditions assessment	(36,000)
Loss of Revenue - Finance Service for KVFD	11,000



Expenditure Cost Drivers	CHANGE
General Operational Pressures	210,789
Administration	35,276
Planning and Economic Development operations	(15,330)
Transportation	
Operations	76,391
Road Repairs	25,000
Storm Sewer Repairs & Maintenance	15,000
Snow removal	15,796
Police - Core Programme operations	21,624



Expenditure Cost Drivers	CHANGE
Parks and Recreation	
Admin and Facilities	14,220
<ul> <li>Programmes (net expense)</li> </ul>	(7,232)
Pool Operations	11,632
Nature Kids and Summer Day Camp	(5,477)
Downtown Active Transportation Barriers - Maintenance	16,871
HWA response (Hemlock Project)	10,500
<ul> <li>Net other pressures and savings</li> </ul>	(3,482)
Transfers from reserves for specified purposes	167,500
Transfers to reserves - operating and capital	(8,065)



How to mitigate deficit?

# **Points of consideration**

- Less conservative with revenue
  - Interest on accounts
  - \$30,000 in unconfirmed conditional grants in addition to recreation program revenues
  - Remove allowance for tax appeals
- Defer or deny funding requests
  - AVMBA
  - Others?
- Reduce transfer to reserve
  - Critical incident response
- Utilize reserves to offset funding partner increases where available
- User fee review and reset
- Service level adjustments
- Increase tax rate for commercial, residential and resource

# Thank you!

**Questions?** 

